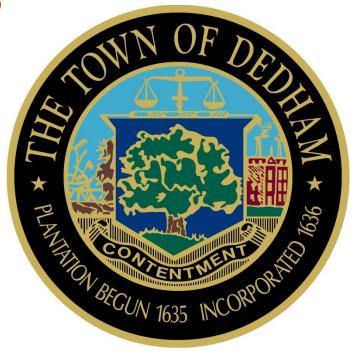
Town of Dedham
Standard & Poor's Update
May 16, 2013



A Strong and Sustainable Future

#### Team Dedham

#### Town of Dedham

- > William Keegan, Town Administrator
- Nancy Baker, Assistant Town Administrator
- > Karen O'Connell, Economic Development Director
- > Richard McCarthy, Town Planner
- > Mariellen Murphy, Finance Director
- > William Ralph, Assistant Director of Finance, Acting Collector
- Donna Bowse, Acting Treasurer
- > Susan Shaw, Town Accountant
- > Chris Howell, Financial Analyst

#### Roselli, Clark and Associates

> Tony Roselli, CPA

#### UniBank Fiscal Advisory Services

Lynne Foster

# Agenda

- Recent Investments
- FY2012 Audit Results
- FY2013 Forecast
- Budgetary Flexibility
- Recent Accomplishments
  - Municipal Health Insurance Reform Completed
  - OPEB Funding
  - Updated Financial Policies
  - 10-Year Publication of Selected Accomplishments
  - Economic Development
- Status of Major Projects
- FY2014 Budget
  - Initiatives
  - Human Resources Department
  - Strategic Plan for Information Technology
- Proposed Debt Issue Purposes

### **Recent Investments**









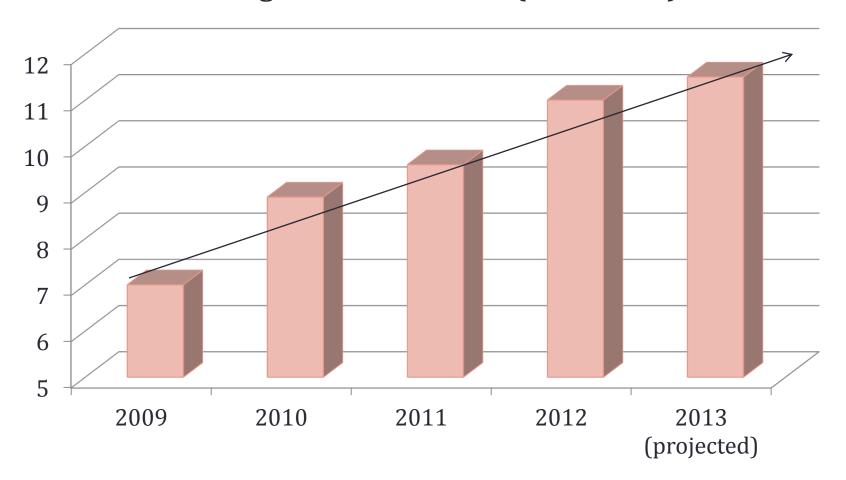


#### FY2012 Audit Results

- Inaugural CAFR completed, will become an annual endeavor
  - > MGFOA Certificate of Achievement process in progress
  - > Attains long-term goal of the community
- Independent Auditor's Report: Clean opinion on Financial Statements
- Unassigned Fund Balance
  - Under new GASB 54 equals Undesignated Fund Balance (GAAP basis) plus uncommitted Stabilization Fund Balances
  - Reported in the General Fund
  - > Statistical section of the CAFR on page 97 illustrates what Unassigned Fund balance would have been had GASB 54 been in effect for all years presented
  - > **Increasing** trend is dramatic and plays directly into the Town's financial philosophy over the past 5 years
  - Conservative revenue forecasts, vigilant budget management and fiscal restraint have contributed to this trend
  - > **Goal** is to maintain a reserve ratio at or near **10% of revenues** (achieved in each of the last 3 fiscal years and projected into 2013 and beyond)
  - > Provides a tremendous amount of **liquidity**

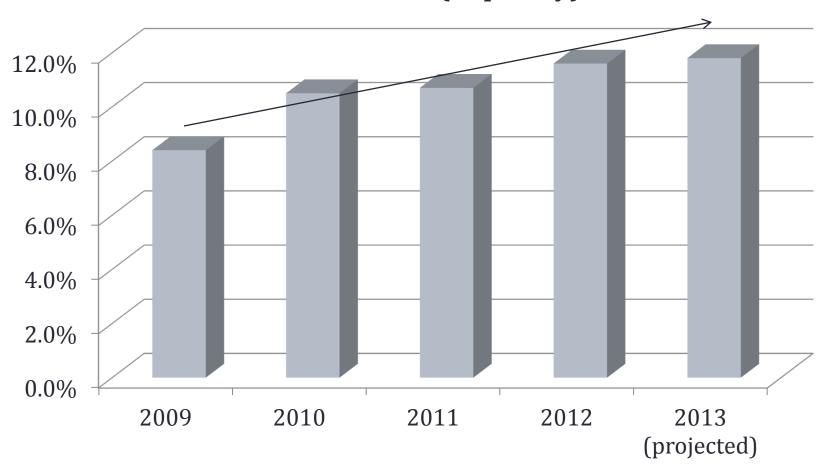
### FY2012 Audit Results - continued

#### **Unassigned Fund Balance (in millions)**



### FY2012 Audit Results - continued

#### **Reserve Ratio (Liquidity)**



### FY2012 Audit Results, continued

- Net assets increased \$15.6 million to \$110.8 million, primarily a result of:
  - > Revenues exceeding forecasts (\$2.5 million)
  - > Expenditures less than budget (\$1.7 million)
  - > Capital activity (\$8.7 million)
  - > Sewer Enterprise (\$2.7 million)
- \$21.2 million in capital expenditures for continued School Construction, Infrastructure, Building Improvements, and Machinery & Equipment – voter approved debt exclusion
- New Avery deficit fund balance result of a timing issue
  - > Budgetary authorization is adequate, building fully operational

### FY2012 Audit Results, continued

- Sewer Enterprise Fund
  - Converted to Enterprise Fund in 2010
  - > Self-Supporting
  - Cash basis fund balance \$3.2 million (58% of budget)
  - > Significant investment in infrastructure over past 10 years; Annual program of \$1 million investment in improvements
  - > System has been refurbished and is very tight
  - New growth in capacity contributed to positive operating results, stable rates since FY2008

# FY2012 Audit Results, continued

Stabilization Funds

| ➤ General Stabilization   |
|---|
| □\$4.4 million  |
| Reported as part of Unassigned Fund Balance in General Fund                               |
| ☐ Financial Policy to maintain 5% - 10% of budget   |
| Mitigation Fund   |
| □\$744,000  |
| Reported as Unassigned Fund Balance in General Fund                                       |
| ☐ Target for Downtown Planning, DPW Sweeper, Dropout Prevention, and Economic Development |
| ➤ Major Capital Facilities Stabilization Fund (see dedicated slide)                       |
| □\$2.6 million (\$3.5 million as of March 2013)   |
| Reported as Committed Fund Balance in General Fund  |
| ☐ Target building projects and debt service   |
| ➤ OPEB (see dedicated slide)  |
| □\$3.2 million (\$4.8 million as 2013, \$6.4 million as of 2014)                          |
| ■Reported as a Fiduciary Fund   |
| ☐ Target to fund Unfunded Post Employment Benefit Costs                                   |
|   |

# FY 2012 Audit Results, Major Capital Facilities Stabilization Fund

- 2010 Town Meeting dedicated option taxes to new fund
  - Additional 2% Hotel/Motel excise and .75% Local Option Meals taxes
  - Recent average quarterly revenue, \$293,563
- Revenues to be used for building projects and debt service to limit the need for debt exclusions

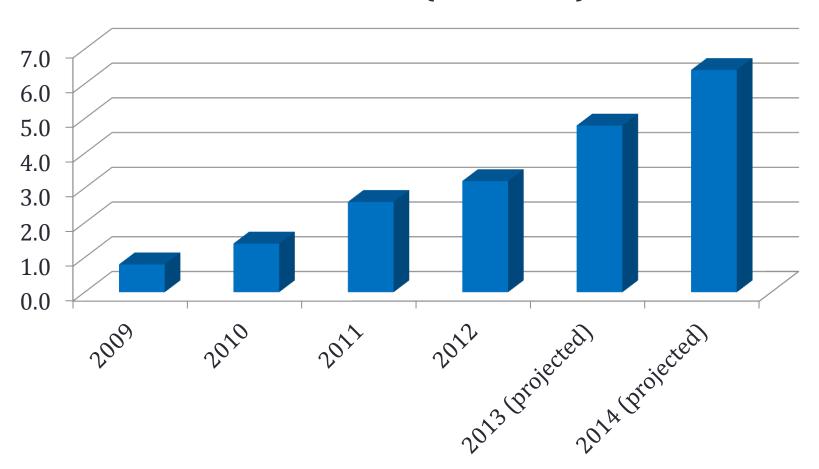
|                 | Local Meals | Hotel/Motel | Total       |
|-----------------|-------------|-------------|-------------|
| FY10 (Q2-Q4)    | \$300,745   | \$86,429    | \$387,174   |
| FY11            | \$697,114   | \$315,208   | \$1,012,322 |
| FY12            | \$821,965   | \$354,169   | \$1,176,134 |
| FY13 (Q1-Q3)    | \$616,489   | \$298,623   | \$915,112   |
|                 | \$2,436,313 | \$1,054,429 | \$3,490,742 |
| Annual Trailing | \$825,156   | \$368,179   | \$1,193,335 |

### FY2012 Audit Results - OPEB

- Philosophy to have sustainable budget by managing and reducing longterm liabilities
- FY2013 full funding of ARC
- FY2014 fully funding ARC, plus small portion of FY2012 ARC
  - ARC funding is now an annually recurring budgetary item
- Board of Selectmen developed funding policy
  - ARC to be fully funded as calculated in actuarial valuation
  - Municipal Health Insurance Reform savings dedicated to OPEB
- Unfunded liability at 4.1% funding as of latest valuation
- Aggressive policy reduced unfunded liability from \$112.6 million in 2009 to \$77.7 million in 2012
- OPEB Stabilization Fund balance \$3.2 million as of 6/30/12
  - FY2013, \$1.7m; FY2014 budget, \$1.8m
  - Fund balance will more than double in two years
- OPEB Commission legislation could further impact health insurance eligibility. Present contribution rate is 50% for all retirees over 65.

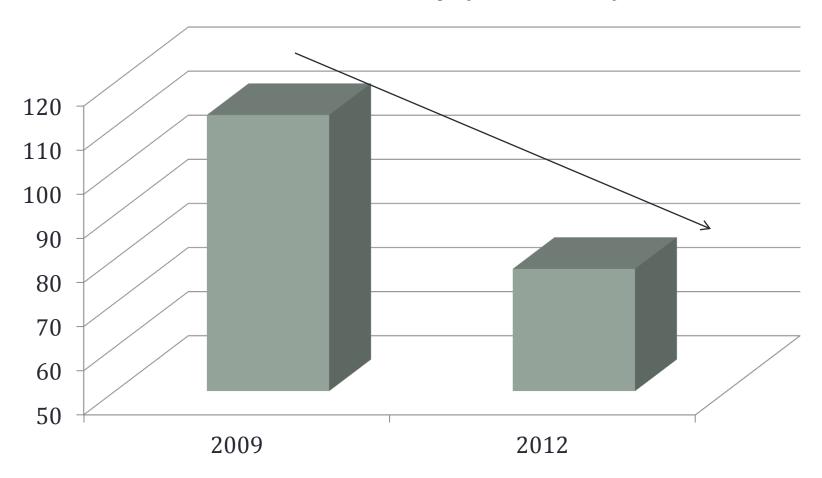
### FY2012 Audit Results - OPEB

#### **Fund Balance (in millions)**



### FY2012 Audit Results - OPEB

#### **Unfunded Liability (in millions)**



### FY2012 Audit Results - Pensions

- Philosophy to have sustainable budget by managing and reducing long-term liabilities
- Stand-alone Retirement System, investments in PRIT
- 79% funded as June 30, 2012
- Top 10 ranked in the Commonwealth
- Retirement amortization extended to 2026, though statutorily allowable to extend to 2040 – provides budgetary flexibility
  - FY2014 budget increasing pension contribution \$500,000
- \$94 million value of assets as of 3/30/13; Increase of \$10 million since 6/30/12
- Next valuation should place the system at or over 85% funded barring market downturn

#### FY2013 Forecast

#### Revenues

- >71% budgeted revenues collected through 8 months, on pace with FY12
- Conservative revenue budget, higher new tax growth than original forecast permitted this trend
- Sewer revenue actual collections to date lower than last year; Unable to lien until 4<sup>th</sup> quarter, timing issue only. On accrual basis should see no difference

#### Expenditures

- >56% of operating budget expended through 8 months (60% in FY2012)
- > High Snow & Ice costs, funding \$570,000 shortfall; No carryover
- > All other expenditures projected to be within overall budget

# **Budgetary Flexibility**

- One of the Town's goals is to maintain long-range financial policies and practices to maintain services and budgetary flexibility
- Responsible budgetary actions have created flexibility in the budget, demonstrated in the following areas:
  - Conservative revenue estimates
  - Pensions: Refrained from extending funding schedule to maximum allowed
  - OPEB and Capital

# Accomplishments & Initiatives

#### Accomplishments

- > Municipal Health Insurance Reform
- > Other Post-Employment Benefits (OPEB) Funding
- > Revised and Expanded Financial Policies

#### Ongoing Initiatives

- > Economic Development
- > Charter Advisory Committee
- > Implementing Public Safety Study Recommendations
- > MSBA Invite for Early Childhood Education Center Eligibility Period
- > Evaluating Town-wide Building Initiative on Rustcraft Road

# Municipal Health Insurance Reform

- First year (FY2013) with WSHG Rate Saver Plans \$484,445 in mitigation fund on employees behalf was allocated overall "savings/cost avoidance" \$1.7 million
- As of April 1, \$6,275 (1.3%) of mitigation funds distributed, appears to be sufficient for the long term
- Allowed Town to address OPEB issue without impacting other budgets
- Mitigation included:
  - > Health Reimbursement Accounts for some hospital copays and out-of-pocket expenses exceeding 3% of pay;
  - > Introduced Flexible Spending and Dependent Care Accounts, Town covering administrative costs

#### **Financial Policies**

- Financial Policies Committee
  - ➤ Established by Board of Selectmen to update the Town's four Financial Policies (Financial Management; Debt; Investment; and documentation of Capital Budgeting Process)
  - > Revisions endorsed by Finance Committee, School Committee, Board of Selectmen, Town Administrator, and Finance officers. Policies will be published in annual report.
- Initiative to redefine operating capital expenses
- Policy on expenditure of Major Capital Facilities funds adopted
- Sustainability not kicking the can down the road major focus

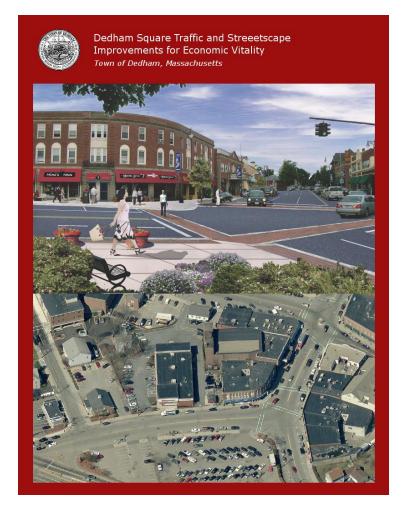
# Collective Bargaining

- All Collective Bargaining Agreements expired June 30, 2012
- School teachers contract settled, annual increases of 1%, 1.5%, 2.5%, testing requirements still open
- Town agreements are in negotiation
- Town Budgets includes Salary Reserve of 1% for FY13 and 1.5% for FY14
- No major labor challenges pending

### **Economic Development**

#### **Dedham Square Project**

- First Dedham PDS (Priority Development Site) under Chapter 43D in area
- Smart growth project
- Connects public infrastructure with economic development, all with a green component
- \$4.8 million of this Bond Issue

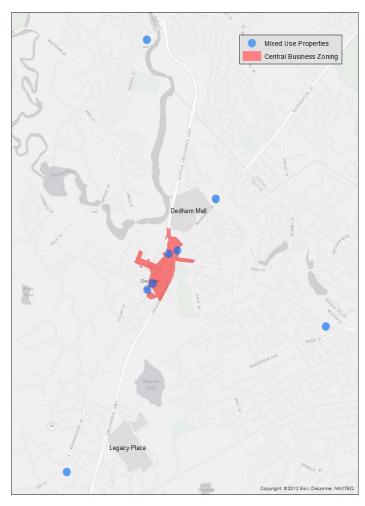


# Mixed Use Development Trend

#### Examples include:

- 125 Washington Street, 42 units \$402,300 predevelopment value
   \$4,600,000 value now
- 420 Washington Street, 26 units \$483,000 predevelopment value
   \$4,882,500 value now
- 439 Washington Street, 10 units \$167,100 predevelopment value
   \$1,613,900 value now

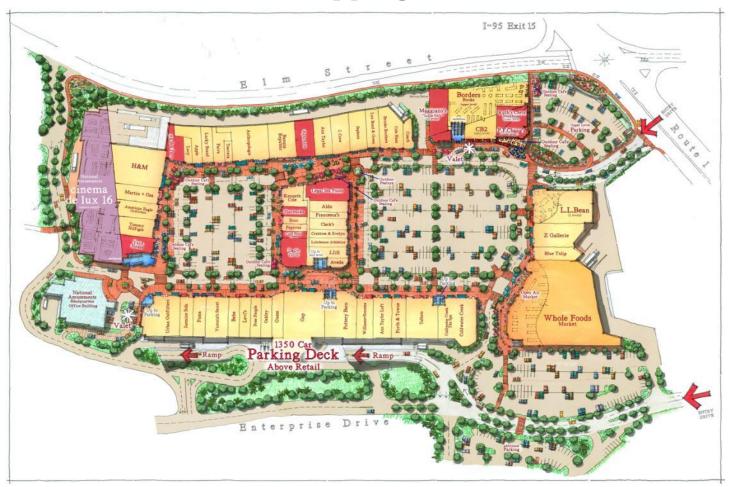
Other pending projects



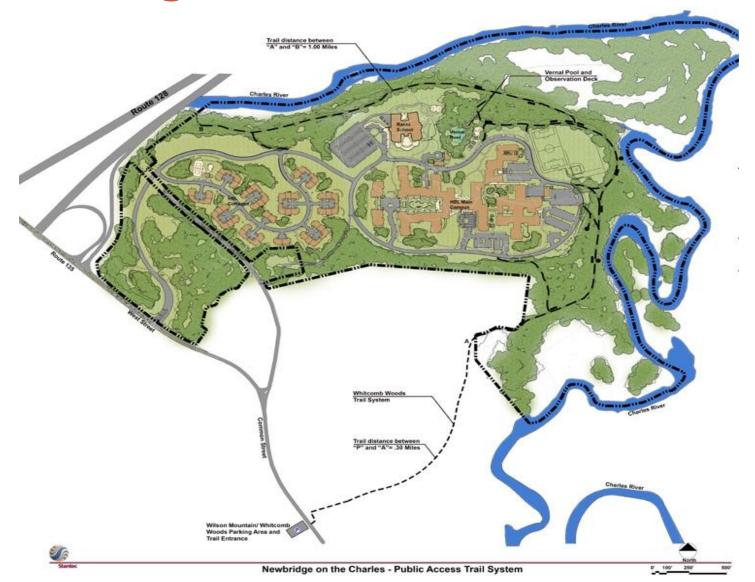
Over \$10 million increase

### Legacy Place, Project Overview

Gold Medal Winner, Innovative Design & Development, from International Council of Shopping Centers



NewBridge On the Charles, HSL



# NewBridge On the Charles, HSL

- 162 acre campus, assessed valuation \$90 million
- Innovative green technology, largest geothermal well heating & cooling system in Northeast



# **Charter Advisory Committee**

- Created by Board of Selectmen, seven appointed citizens
- Comprehensive review of Town organization and structure per 2009 Master Plan
- Recommendations planned for 2014 Annual Town Meeting
- Prior Charter Commissions in 1973 and 1993
- Moving to a stronger form of central administrative authority

# Status of Major Projects

- Both New Avery Elementary and Athletic Field in final stages of close out
- Roads and Sewers progressing consistent with Pavement Management and Inflow/Infiltration plans
- 434 Washington Street acquired, in use as construction management headquarters for Dedham Square project – available for expansion
- Dedham Square construction began April 2012
  - > On schedule, on budget, with an estimated completion of November 2013
  - > Favorable reaction to completed improvements; constant communication with community via website, Facebook, Twitter
- Energy Savings Project
  - ➤ Generated \$454,541 in FY2012 savings
  - Moving from construction phase to measurement and verification, should generate additional savings in FY2013
  - > Phase II on hold: \$6.1m authorized, \$1.3m remaining unissued

# FY2014 Budget

- Focus on sustainability in annual budget process
  - > Evaluation of community's ability to pay relative to service levels
  - > Implemented Service-Level budget process for FY2014
  - > Performance Budgeting under consideration for FY2015
- Finance Committee recommended total budget of \$102 million
  - > Balanced budget, projecting level funded State Aid
  - > \$97.1 million excluding State Assessments and Reserve for Abatements
  - ➤ Conservative estimates for new growth, \$500,000
  - > Town Meeting next Monday, May 20
- Budget expected to be submitted for GFOA Distinguished Budget Award following Town Meeting approval, document in preparation

# FY2014 Operating Budget

- \$87.9 million, increase of \$2.26 million (2.6%)
- Primary drivers:
  - > Funding for Facilities Department operations: 7% increase, \$329,724
  - > Health Insurance: 4% increase, \$408,325
  - Pensions: 14% increase, \$491,350
  - > School Department increase of 1.97%, \$694,370
- New initiatives
  - > OPEB contribution to fully fund ARC
  - > Creation of Human Resources Department
  - > Local Bus Service shifted to in-house operating department
  - ➤ Parks & Recreation and Endicott Estate increasingly self-supporting through program revenues
  - > Consolidating heavy equipment maintenance function for DPW & Fire
  - > Additional funding in Police Department for federal Drug Task Force

# FY2014 Capital Budget

- Budget proposed at \$5.5 million, including:
  - > Roads & Sidewalks: \$2 million
  - > Sewer and Inflow/Infiltration: \$1.4 million
  - > Facilities: \$669,000 (Boiler, rooftop units, general improvements)
  - > Technology: \$525,000 for equipment & infrastructure, \$125,000 for long-term, comprehensive Strategic Plan
- Funding sources:
  - > Borrowing: \$2.605 million for roads and sidewalks, facilities, vehicles
  - > Sewer Revenue: \$1.45 million
  - > Free Cash: \$1.05 million
  - > Transferred appropriations: \$427,000
- Facilities Director preparing comprehensive evaluation of buildings for 2014 Annual Town Meeting

# Purpose of Debt Issue

- \$6,988,000 Debt Issue Proposed
  - \$4,800,000 for Dedham Square Improvements
  - \$2,000,000 for Roads & Sidewalks
  - \$188,000 for Roofs
- Debt Service on this bond issue has been provided for in the FY2014 budget with conservative interest assumptions

#### **SUMMARY**

- The Town of Dedham continues to maintain a strong financial position
- The Town's goals are:
  - > Maintain adequate reserves to provide sufficient **liquidity**
  - > Continue budget practices to maintain services at **sustainable** costs
  - > Continue to maintain a philosophy of **budgetary flexibility**
  - > Continue to manage and reduce long-term liabilities
- The Town has managed the national and local recessions without a reduction in major services
- The Town has implemented strategies to fund Pension and OPEB,
   Roads and Sewers, and other major capital improvements
- The Town has established a Major Capital Facilities Stabilization
   Fund to specifically address building needs